

AGENDA NO: B-2

MEETING DATE: March 7, 2017

Staff Report

DATE: March 1, 2017

TO: Water Reclamation Facility Citizens Advisory Committee

FROM: Mike Nunley, PE – Water Reclamation Facility (WRF) Program Manager

SUBJECT: WRF Program Update

RECOMMENDATION

Staff recommends WRFCAC receive and file the status report of the WRF program.

ALTERNATIVES

No alternatives are recommended.

FISCAL IMPACT

No additional fiscal impact is proposed within this update. All work is proceeding within the City's fiscal year budget for the Water Reclamation Facility.

DISCUSSION

With the denial of the permit for the WWTP project in its current location, the City has embarked on a process for a new WRF. This staff report provides the following:

- Review of what has occurred to date. See the list of major milestones or accomplishments since the last update to WRFCAC below. This summary is typically provided each month.
- Update on program schedule

Accomplishments and Milestones

The City's Program Management team and technical consultants performed the following tasks since the February program update:

- Received and reviewed administrative draft report summarizing modeling results from GSI Water Solutions, Inc.
- Completed administrative draft Master Reclamation Plan and submitted to City staff and State Water Resources Control Board for review
- Initiated rate study update with Bartle Wells Associates
- Coordinated review of financing options by Kestrel Consulting for use in rate study
- Planned and attended preproposal meeting for WRF Lift Station and Pipelines Design Engineering Services
- Updated program schedule

Prepared By:	MN	Dept Review:

Program Schedule Update

FY 16/17 activities are primarily planning, permitting, and procurement of consultants for elements of the Phase I WRF. Specific objectives include completion of the Facility Master Plan, Master Reclamation Plan, initial review and procurement activities for the design-build team, preliminary design, technical studies and initial drafts of the Environmental Impact Report, and procurement of the State Revolving Fund Planning and Design Loan.

The anticipated schedule for significant milestones and Council decisions is summarized below and all critical path efforts are on schedule. An updated program schedule is attached.

Item	Date		
Public Release Draft Master Water Reclamation Plan	March 21, 2017		
Confirmation of Phase I and Phase II WRF Budget	April 2017		
Council Selection and Award for Phase I WRF Offsite Improvements (Lift	April 2017		
Station and Pipelines)			
RFQ for Design/Construction of Phase I WRF Onsite Improvements	June 2017		
Release of Public Draft EIR	August 2017		
RFP for Design/Construction of Phase I WRF Onsite Improvements	October 2017		
Certification of Final EIR (Critical Timeline for Grant Pursuit)	November 2017		
Negotiation/Award of Contract for Phase I WRF Onsite Improvements	May 2018		
Award of Contract for Construction of Phase I Offsite Improvements (Lift	April 2019		
Station and Pipelines)			
Completion of Phase I WRF Improvements	May 2021		

Second Quarter 16/17 Summary

A budget update for the second quarter of fiscal year 2016/17 (2Q16/17) has been prepared. It should be noted that the final consultant invoices and charges through December 31 of FY 16/17 have not all been received and approved by City staff.

As discussed in prior meetings, MKN and City staff developed a budget and expense report format with input from the WRFCAC Financial Subcommittee. The summary is attached, and includes all City expenses (including staff time with benefits, copies, and other office expenses) in addition to consultant contracts. The second page provides a higher level of detail on budget status of individual consultant contracts since inception of the Project. This report will be provided quarterly to City Council and WRFCAC, and currently represents expenses through December 31, 2016.

The following sections provide an analysis and overview of the City's WRF budget. The budget summary presents budget information on quarterly, annual (based on the fiscal year for the City between July and June) and total project time periods. All costs for a given period are based on the invoice dates (except for consultant costs as described below).

EXPENDITURES: The following table describes the line items from Attachment 1, as well as any comments regarding budget status.

Object Name (from Attachment 1)	Description	Comments
Past Siting Studies	Contractual services for studies completed prior to initiating the Facility Master Plan process (2013-2015)	These work efforts were completed, contracts expired, and there are no further encumbrances
Current Consultant Contracts	Summary of Page 2 from Attachment 1	Work efforts are under budget for FY 16/17. In order to facilitate a more automated reporting process, consultant costs for a given period will be based on the dates work was performed instead of invoice or payment dates.
Water Rights Legal Support	Contract attorney fees for input on water reuse alternatives and legal constraints	
Labor and Benefits	City staff labor and benefits (also called "fully burdened labor") for the WRF Program	Current FY 16/17 efforts included wastewater sampling, meeting attendance, administrative support, collection system flow monitoring, and all activities related to the WRF Program
Laboratory/Sampling	Contract laboratory services for wastewater analysis to support Facility Master Plan and future detailed design efforts	
Printing and Advertising	Costs from outside vendors for copies, printing, and postage to develop and distribute WRF Program materials	
Software License and Fees	Fee for Procore Project/Construction Management Software	Procore software is used to manage and track consultant budgets and contracts, store program documents and deliverables, coordinate and record meetings, and track work efforts during the planning/permitting phase. During construction, the software will be used for tracking contractor submittals, pay requests, field observations, and other work efforts. Annual fee is \$42,205 over the next 5 to 8 years.
Property Acquisition	Cost to purchase property & appraisal	
Program Office Equipment	Copier, monitor, telephone, and other office equipment to equip the Program Office in the City Hall Annex	

REVENUE: At this time, the City is funding the project through user rates, the Recycled Water Facilities Planning Grant, and Supplemental Environmental Project (SEP) money from California Department of Corrections and Rehabilitation for California Men's Colony. SEP funds were intended to offset costs for the CMC evaluations completed last year.

User rates fund the City's sewer enterprise, including efforts not related to the new WRF. Incoming revenue is not directed into a specific fund for the WRF. The budget tables include the revenue anticipated for the WRF which is 75% of \$75M, or \$56.25M, with 25% of debt service coverage (assumed in the Rate Study) to increase the projected available revenue up to \$70.3. This assumed debt service coverage would be reduced and/ reallocated by reprioritizing other wastewater capital projects. It is assumed revenue for the project would come from grants and loans. User rates would repay the loans in accordance with financing terms and conditions, which can vary depending on the program.

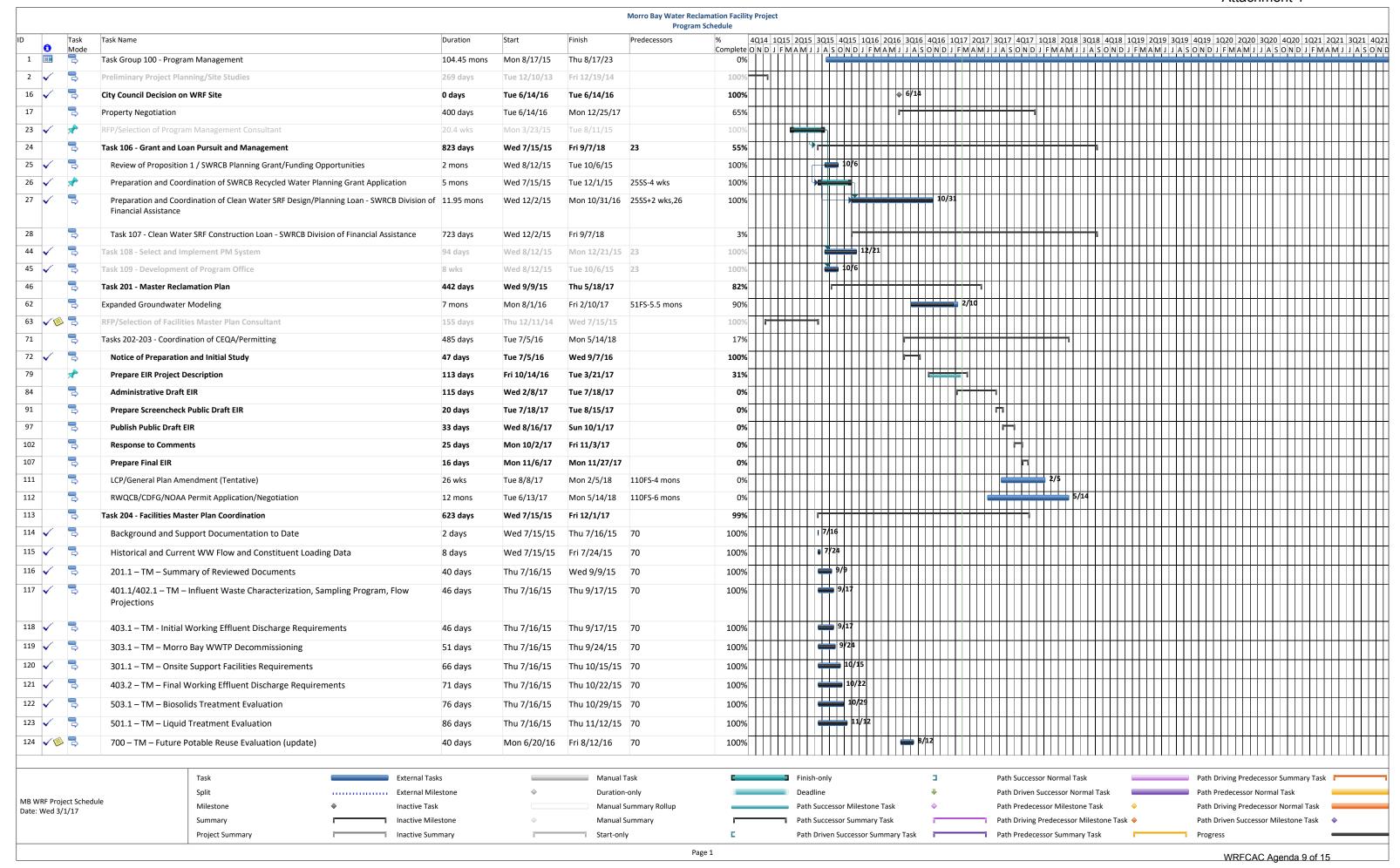
The City increased sewer rates in 2015 in anticipation of the WRF project, but those funds are not directed into a specific fund for the WRF. As budgeted and presented in the 2015 Rate Study, the City would receive \$10M through loan proceeds to fund WRF expenses from FY 2014/15 through FY 2016/17. \$4M was budgeted through FY 15/16, \$6M was budgeted for FY 2016/17, and 50% of the FY 2016/17 (\$3M) has been budgeted through 2Q16/17. Since the loan was approved in January 20, 2017, WRF expenditures have been paid from excess sewer revenues over expenses. After paying all of the WRF expenditures submitted through December 31, 2016, the fund still has revenues in excess of expenditures of \$1,236,156 according to an income statement provided by City staff.

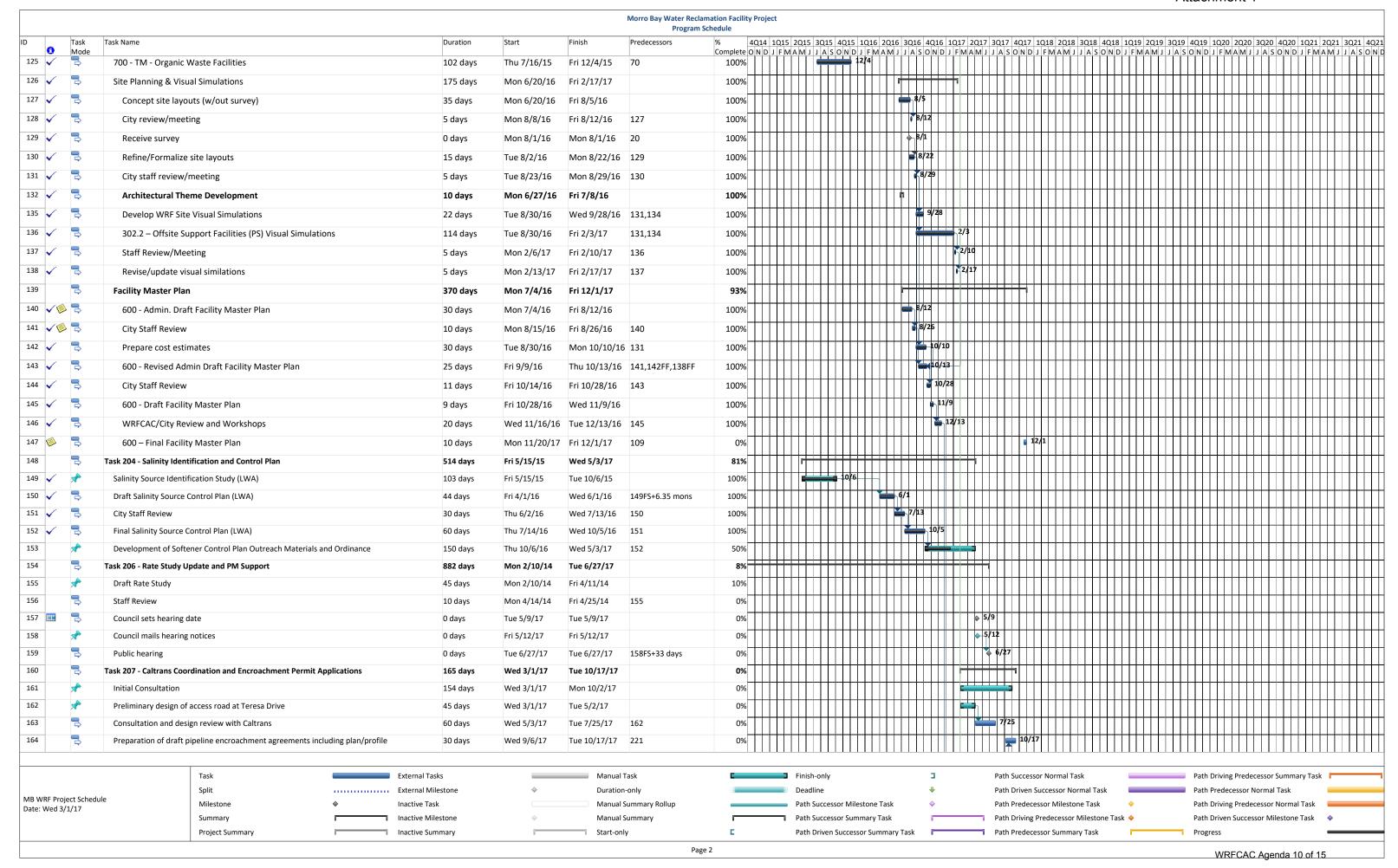
The City was awarded a \$10.3M planning and design loan from the State Water Resources Control Board (SWRCB) State Revolving Fund and the loan agreement was executed on January 20, 2017. As the City pays consultant expenses, staff can submit the invoices to SRWCB staff and request reimbursal.

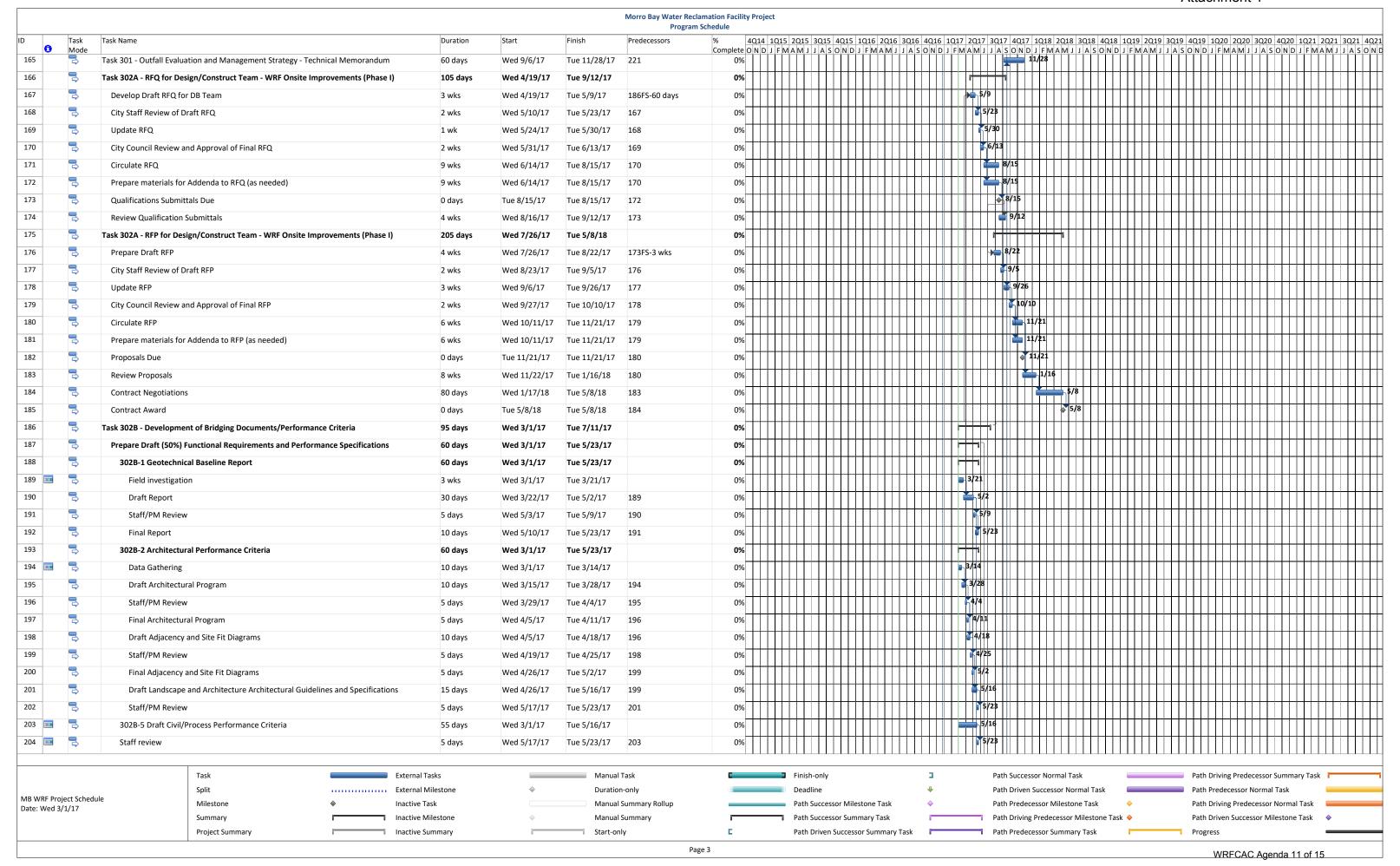
The goal of the Facility Master Plan and Master Water Reclamation Plan is to develop a more refined WRF project budget than the range of estimates from the 2014 Site Options Report (which assumed a project would be constructed at the Rancho Colina site and was the origin of the \$75M Phase I budget in the 2015 Rate Study).

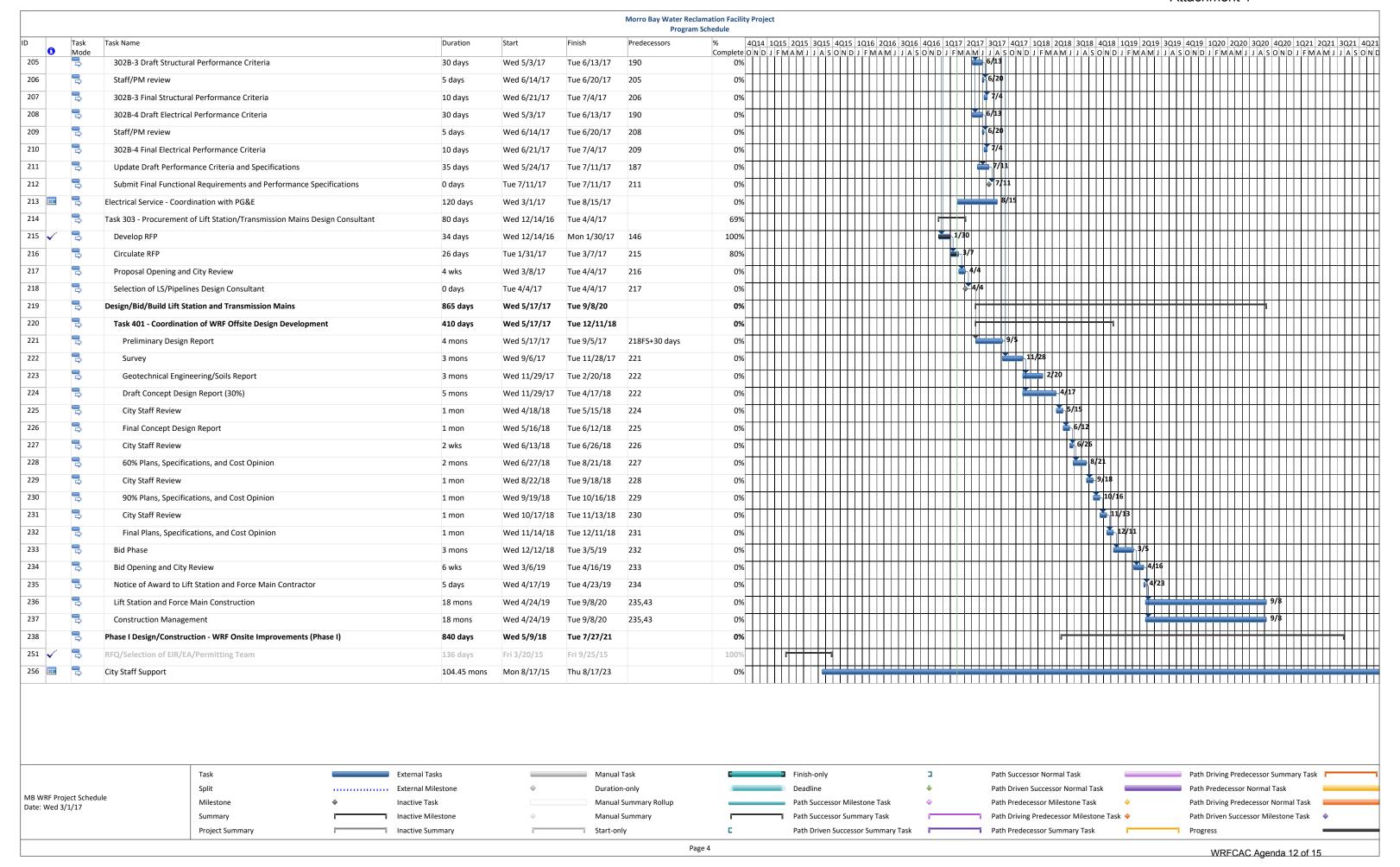
ATTACHMENT

Updated Program Schedule (as of February 24, 2017)
Quarterly Budget Summary for 2Q2016/17









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		City of Morro Bay	•								
	Water Reclamation Facility Advisory Com			view Summary 2C	Q16/17						
	EXPENDITURES EXPENDITURES										
		Key Definitions	s								
		Quarter	Portion of Fiscal Year Bu	udget Management		YTD	Sum Of Current Quarte	r Projected			
		Projected	Expects Necessary to M	leet Quarter		Projected	Budget and All Prior Qu	arter			
		Budget	Expenditures			Budget	Projected Budgets				
		1				—					
	Accounts		Current C	Quarter			Fiscal Year T	n Date (VTD)			
Fund/	Object	Projected	Current	Percent		Projected					
•	•		F		Maulau		YTD	Percent	M		
Code	Name	Budget	Expenditures	Expended	Variance	Budget	Expenditures	Expended	Variance		
599-8312	Contractual Services										
6105	Past Siting Studies (Completed - no further encumbrance)		-								
6105	Current Consultant Contracts (see P. 3)	\$802,851	1 - 1	25.08%	\$601,495	\$3,211,405	\$488,674	15.22%	\$2,722,731		
6105	Water Rights Legal Support (See Note 2)	\$0			-	\$0	\$0		-		
6105	Rate Study	\$0				\$0			-		
	Subtotal	\$802,851	\$201,356	25.08%	\$601,495	\$3,211,405	\$488,674	15.22%	\$2,722,731		
599-8312	Labor (Fully Burdened)										
4910,4999	Labor and Benefits	\$15,000		88.89%	\$1,667	\$60,000	\$29,502	49.17%	\$30,498		
	Subtotal	\$15,000	\$13,333	88.89%	\$1,667	\$60,000	\$29,502	49.17%	\$30,498		
599-8312	Other Costs				-	-					
6105, 6162	Laboratory/Sampling	\$34,500	\$843	2.44%	\$33,657	\$138,000	\$11,697	8.48%	\$126,303		
						1					
5199,6106, 6105,6710	Printing and Advertising	\$0			(\$4,560)	\$0	\$9,508		(\$9,508)		
5199	Software license and fees	\$0				\$42,204	\$0	0.00%	\$42,204		
5199,7101	Property Acquisition	\$0				\$2,425,000	\$0	0.00%	\$2,425,000		
5199, 6106, 6750	Program office equipment	\$500		255.39%	(\$777)	\$2,000	\$1,781	89.03%	\$219		
5199, 6514	Travel expense	\$0			-	\$0		-			
	Subtotal	\$35,000	\$6,680	19.09%	\$28,320	\$2,607,204	\$22,986	0.88%	\$2,584,218		
	TOTALS	\$852,851	\$221,369	25.96%	\$631,482	\$5,878,609	\$541,161	9.21%	\$5,337,448		
	Difference from City Adopted Budget					(\$67,996)					
	City Adopted Budget					\$5,946,605					
	City Adopted Budget					\$3,346,603					
		REVENUE									
		Key Definitions	s								
		Quarter	Portion of Fiscal Year Bu	udget Management		YTD Sum of Current Quarter Projected Budget					
		Projected Expects To Be Recognized During Quarter				Projected and All Prior Quarter Projected Budgets					
		Budget				Budget					
		+				↓					
	Accounts (See Note 1)		Current C	Quarter		Fiscal Year To Date (YTD)					
Funding	Revenue	Projected	Recognized	Percent		Projected	YTD Recognized	Percent			
_			_		Variance	•	_		Variance		
Source	Name	Budget	Revenue	Recognized	Variance	Budget	Revenue	Recognized	Variance		
SWRCB	Grants				4-1	-					
	Recycled Water Planning Grant	\$0			\$0	\$0	\$0	0.00%	\$0		
	Subtotal	\$0	\$0	0.00%	\$0	\$0	\$0	0.00%	\$0		
SWRCB	Supplemental Environmental Project										
	SEP from California Men's Colony	\$0			\$0	\$0			\$0		
	Subtotal	\$0	\$0	0.00%	\$0	\$0	\$0	0.00%	\$0		
SWRCB	State Revolving Fund (SRF) Loan										
	SRF Planning Loan Proceeds	\$852,851			(\$852,851)	\$5,878,609	\$0		(\$5,878,609)		
	SRF Construction Loan Proceeds	\$0			\$0	\$0	\$0	0.00%	\$0		
	Subtotal	\$852,851	\$0	0.00%	(\$852,851)	\$5,878,609	\$0	0.00%	(\$5,878,609		
User Rates	Cash funds from Current Operations										
	Cash funds from Current Operations	\$0			\$221,369	\$0			\$541,161		
	Subtotal	\$0	\$221,369		\$221,369	\$0	\$541,161		\$541,161		
	TOTALS	\$852.851	\$221.369	25.96%	(\$631,482)	\$5,878,609	\$541.161	9.21%	(\$5,337,448)		

Notes

- 1) Unless shown otherwise, current project expenses are funded by revenue from user rates and fees. There is no separate revenue fund for the WRF.
- 2) Budgets for water rights legal support and property acquisition have not yet been established. Detailed budget development will take place after completing the project descriptions in the Facility Master Plan and Master Reclamation Plan.
- 3) Encumbrance balance is only calculated for expenditures associated with contracts.
- 4) Total Project Amended Budget based on May 2015 Water and Sewer Rate Study. Original budget was \$75M including 25% participation from Cayucos SD which was removed in this analysis. 25% debt coverage (on City's contribution only) was included in the rate study and in this calculation.
- 5) Expenditures for Current Consultant Contracts for a period (quarter or fiscal year) are based on the dates on which the work was performed, and not on invoice or payment date.
- 6) Total Project Amended Budget is calculated from FY1617 Projected Budget plus Total Project Expenditures from end of FY1516. Detailed budget development will take place after completing the project descriptions in the Facility Master Plan and Master Reclamation Plan.
- 7) City adopted budget differs from WRF budget sheet for fiscal year 2016/2017 presented at June 14, 2016 City Council Meeting.

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	City of Morro Bay							
	Water Reclamation Facility Advisory Committee (WRFCAC) Quarterly	v Budget Review Su	ummary 2016/17					
	EXPENDITURES	y Dauget Neview of						
	Key Definitions							
	l l l l l l l l l l l l l l l l l l l				Sum Of All Project			
				Encumbrance	Contracts Less Actua	Evnenditures		
				Balance Against Contracts (See Note 3)				
				Dalance	Against Contracts (50	e Note 3)		
	Accounts			Total Project				
F1/		A			B			
Fund/	Object	Amended		Encumbrance	Percent			
Code	Name	Budget	Expenditures	Balance	Expended	Variance		
599-8312	Contractual Services							
6105	Past Siting Studies (Completed - no further encumbrance)	\$534,418	\$448,057	\$0	83.84%	\$86,361		
6105	Current Consultant Contracts (see P. 3)	\$4,653,067	\$1,934,735	\$2,718,332	41.58%	\$2,718,332		
6105	Water Rights Legal Support (See Note 2)	\$0	\$7,880	-	-	(\$7,880)		
6105	Rate Study	\$0	\$1,457		-	(\$1,457)		
	Subtotal	\$5,187,485	\$2,392,129	\$2,718,332	46.11%	\$2,795,356		
599-8312	Labor (Fully Burdened)		4-1-					
4910,4999	Labor and Benefits	\$400,000	\$242,514		60.63%	\$157,486		
	Subtotal	\$400,000	\$242,514		60.63%	\$157,486		
599-8312	Other Costs	4000	405	-	49.0	4464		
6105, 6162	Laboratory/Sampling	\$200,000	\$35,335		17.67%	\$164,665		
E100 6106 610E 6710	Printing and Advertising	\$0	\$22,867			(\$22,867)		
5199,6106, 6105,6710	Software license and fees	\$371,205	\$42,206	\$329,000	11.37%	\$329,000		
5199,7101	Property Acquisition	\$2,425,000	\$30,500		1.26%	\$2,394,500		
3133,7101	Property Acquisition	32,423,000	\$30,300	_	1.20%	32,334,300		
5199, 6106, 6750	Program office equipment	\$2,000	\$6,032	_	301.59%	(\$4.032)		
5199, 6514	Travel expense	\$0	\$379		-	(\$379)		
	Subtotal	\$2,998,205	\$137,319	\$329,000	4.58%	\$2,860,886		
	TOTALS	\$8,585,690	\$2,771,963	\$3,047,331	32.29%	\$5,813,727		
	Difference from City Adopted Budget							
	City Adopted Budget							
	REVENUE							
	Key Definitions							
	ney Seminations							
	Accounts (See Note 1)			Total Project				
Funding	Revenue	Amended	Recognized		Percent			
Source	Name	Budget	Revenue		Recognized	Variance		
SWRCB	Grants							
	Recycled Water Planning Grant	\$75,000	\$0		0.00%	(\$75,000)		
	Subtotal	\$75,000	\$0		0.00%	(\$75,000)		
SWRCB	Supplemental Environmental Project	,				<u>,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>		
	SEP from California Men's Colony	\$87,361	\$87,361		100.00%	\$0		
	Subtotal	\$87,361	\$87,361		100.00%	\$0		
01110.00			, , ,					
SWRCB	State Revolving Fund (SRF) Loan							
SWRCB	State Revolving Fund (SRF) Loan SRF Planning Loan Proceeds	\$10,375,000	\$0		0.00%	(\$10,375,000)		
SWRCB		\$10,375,000 \$59,937,500	\$0 \$0		0.00% 0.00%	(\$10,375,000) (\$59,937,500)		
SWRCB	SRF Planning Loan Proceeds					(1 -77		
SWRCB User Rates	SRF Planning Loan Proceeds SRF Construction Loan Proceeds	\$59,937,500	\$0		0.00%	(\$59,937,500)		
	SRF Planning Loan Proceeds SRF Construction Loan Proceeds Subtotal	\$59,937,500	\$0		0.00%	(\$59,937,500)		
	SRF Planning Loan Proceeds SRF Construction Loan Proceeds Subtotal Cash funds from Current Operations	\$59,937,500 \$70,312,500	\$0 \$0		0.00% 0.00%	(\$59,937,500) (\$70,312,500)		
	SRF Planning Loan Proceeds SRF Construction Loan Proceeds Subtotal Cash funds from Current Operations Cash funds from Current Operations	\$59,937,500 \$70,312,500 \$0	\$0 \$0 \$2,684,601		0.00% 0.00%	(\$59,937,500 (\$70,312,500 \$2,684,601		

Notes:

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Attachment 2

	City of Morro Bay											
Water Reclamation Facility Advisory Committee (WRFCAC) Consultant Contract Summary (From Inception through 12-31-2016)												
Current C	Current Consultant Contracts											
Number	Title	Status	Total	Approved Change Orders	Total With Approved Change Orders	Draw Requests	Total Payments	Total Remaining	% Paid	% Complete	Pending Change Orders	Vendor
SC001	Facility Master Plan	Approved	\$710,123.00	\$123,819.00	\$833,942.00	\$669,484.42	\$623,925.04	\$210,016.96	74.82%	80.28%	\$0.00	Black & Veatch
SC002	CEQA/NEPA Documentation and Consulting	Approved	\$346,538.00	\$0.00	\$346,538.00	\$41,594.88	\$36,349.08	\$310,188.92	10.49%	12.00%	\$0.00	ESA
SC003	Fatal Flaw Cultural Resources	Approved	\$18,260.87	\$0.00	\$18,260.87	\$22,660.87	\$18,260.87	\$0.00	100.00%	124.10%	\$40,056.56	Far Western
SC005	MacElvaine Property - Fatal Flaw - Biological Resources	Approved	\$12,835.00	\$0.00	\$12,835.00	\$11,240.00	\$11,240.00	\$1,595.00	87.57%	87.57%	\$0.00	Kevin Merk Associates
SC006	Survey - Righetti Property	Approved	\$15,644.00	\$0.00	\$15,644.00	\$12,502.50	\$12,502.50	\$3,141.50	79.92%	79.92%	\$0.00	JoAnn Head Land Surveying
SC007	Survey - Highway 41 and MacElvaine Property	Approved	\$45,050.00	\$0.00	\$45,050.00	\$47,820.50	\$47,820.00	(\$2,770.00)	106.15%	106.15%	\$0.00	JoAnn Head Land Surveying
SC008	Salinity Identification Study	Approved	\$23,640.00	\$37,080.00	\$60,720.00	\$52,717.83	\$49,687.83	\$11,032.17	81.83%	86.82%	\$0.00	Larry Walker Associates
SC009	MacElvaine Property (SE) - Fatal Flaw - Geotech and Initial Hydrologic Fie	Approved	\$38,600.00	\$47,800.00	\$86,400.00	\$86,364.95	\$86,364.95	\$35.05	99.96%	99.96%	\$0.00	Fugro
SC010	Grant and Loan Funding - Tracking and SRF Support	Approved	\$65,752.00	\$0.00	\$65,752.00	\$36,294.47	\$36,294.47	\$29,457.53	55.20%	55.20%	\$0.00	Kestrel
SC011	2015 Program Management	Approved	\$920,808.00	\$0.00	\$920,808.00	\$769,601.63	\$725,245.82	\$195,562.18	78.76%	83.58%	\$0.00	MKN & Associates, Inc.
SC012	Evaluate Alternative Concepts for Disposal of Treated Effluent	Approved	\$22,000.00	\$74,947.00	\$96,947.00	\$96,889.19	\$81,986.55	\$14,960.45	84.57%	99.94%	\$61,000.00	GSI Water Solutions
SC013	Geotechnical Services Righetti II Site	Approved	\$35,902.00	\$0.00	\$35,902.00	\$27,325.35	\$27,325.35	\$8,576.65	76.11%	76.11%	\$0.00	Yeh and Associates
SC014	Survey Services for South Bay Blvd Site	Approved	\$29,850.00	\$0.00	\$29,850.00	\$27,774.00	\$23,314.00	\$6,536.00	78.10%	93.05%	\$0.00	JoAnn Head Land Surveying
SC015	Geotechnical Services South Bay Blvd Site	Approved	\$33,600.00	\$0.00	\$33,600.00	\$32,464.59	\$32,464.59	\$1,135.41	96.62%	96.62%	\$0.00	Yeh and Associates
Total			\$2,318,602.87	\$283,646.00	\$2,602,248.87	\$1,934,735.18	\$1,812,781.05	\$789,467.82	69.66%	74.35%	\$101,056.56	-

Notes: 1) Contract SC-004 was unused and was combined with Contract SC-003. 2) Contracts SC--006 and SC--007 for JoAnn Head Land Survey are one amended contract with the City.

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²⁾ Scope amendment for contract SC-003 was in approval process, but final amendment had not been signed prior to invoicing.

³⁾ Total Draw Requests are equivalent to Total Project Expenditures for Current Consultant Contracts on Page 2.